

Message Text

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ACTION NEA-06

INFO OCT-01 SS-14 ISO-00 EUR-08 AF-04 PM-03 NSC-05 NSCE-00

SSO-00 INR-07 INRE-00 CIAE-00 PRS-01 SY-02 SP-02 /053 W

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O P 111507Z FEB 75

FM AMEMBASSY AMMAN

TO SECSTATE WASHDC IMMEDIATE 3811

INFO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY MANAMA

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DOHA

AMEMBASSY ISLAMABAD

AMEMBASSY JIDDA

AMEMBASSY KHARTOUM

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY MUSCAT

AMEMBASSY SANAA

AMEMBASSY TEHRAN

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S E C R E T SECTION 1 OF 4 AMMAN 1060

LIMDIS

EUCOM FOR J-4/7//J-2

E.O. 11652: GDS

TAGS: PORS, PINS, MASS, UK, BA, IR, IZ, JO, KU

JU, QA, SA, TC, EG, LE, PK, SU, YE

SUBJECT: ADVISORY ROLES OF THE UK AND CERTAIN OTHER COUNTRIES

IN DEFENSE/SECURITY FIELD IN PERSIAN GULF STATES

REF: STATE 029563

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1. SUMMARY: IN RESPONSE TO REFTEL, EMBASSY

FORWARDS FOLLOWING PRELIMINARY REPLY TO S/IG
INSPECTION RECOMMENDATION NUMBER 20 WHICH RECOM-
MENDED "AN EVALUATION OF JORDAN'S PRESENT
AND POTENTIAL EFFORT IN THE GULF." AS RE-
QUESTED, IT INCLUDES (A) SPECIFIC DATA (B)
AN ASSESSMENT OF RATIONALE AND (C) SOME OBSERVA-
TIONS REGARDING POLICY OPTIONS, INCLUDING, AS
REQUESTED, EVALUATION OF POSSIBLE EMPLOYMENT
OF THE JORDANIAN "FIRE BRIGADE" AS A QUICK RE-
ACTION CAPABILITY. END SUMMARY.

2. DATA: EMBASSY PROVIDES FOLLOWING DATA (SOURCE
JORDAN ARMED FORCES) REGARDING JORDANIAN MILITARY
RELATIONS WITH GULF STATES IN CY 1974:

A) GULF MIL STUDENT IN JORDAN
(1974)

BAHRAIN	83
ABU DHABI	49
OMAN	38
UAE	15
QATAR	51
SAUDI ARABIA	511
KUWAIT	121
N. YEMEN	13
TOTAL	881

B) JAF ADVISORS IN GULF
(1974)

BAHRAIN	24
ABU DHABI	272
OMAN	50
DUBAI	16
QATAR	41
N. YEMEN	11
ENG CO. (OMAN)	198
PL ADV (AD, BAH,	48
OMAN, QATAR)	
TOTAL	660

C) JAA MIL EQUIP TO GULF (CY 1974)

42 SALADINS	N. YEMEN, ABU DHABI, OMAN
31 106 RR	ABU DHABI

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40MG	ABU DHABI
10 81MM MORT	N. YEMEN
60 3" MORT	N. YEMEN
26 25 PDR	ABU DHABI, OMAN
8 3.5" RL	BAHRAIN
150 T AMMO	ABU DHABI, OMAN, N. YEMEN

D) FUNDS RECEIVED FROM GULF FOR MILITARY PURPOSES
(CY 1974) \$M (SEE NOTE B)

ABU

APCS (GRANT) 42

RADAR (GRANT) 8

SALADIN PURCHASE (SALE) 5

E) MILITARY AID FROM GULF

(CY 1974 TO PRESENT) \$M

SAUDI ARABAI

AIRFIELD (1974) GRANT 12 (SEE NOTE A)

RABAT SUBSIDY (1975) GRANT 51

MILITARY HOUSING (1975) GRANT 10

(SAUDIS HAVE AGREED TO UNDERWRITE US FY 1975 FMS CREDIT UP TO \$30 MILLION)

NOTE (A) - PROMISED IN 1974, TO BE PAID DIRECTLY TO CONTRACTOR BEGINNING PROBABLY IN 1975

QATAR

BARRACKS (GRANT) 4

IRAN

MIL QTRS (GRANT) 10

22 F-5A/B ACFT (GIFT) 12 (EST VAL)

MILITARY BUSES (GRANT) 2 (EST VAL)

NOTE (B) EXCL: (A) APPROXIMATELY \$87M/YR., KUWAITI AND SAUDI, KHARTOUM BUDGET SUPPORT DENOMINATED IN KUWAIT DINARS AND BY SAUDIS IN STERLING;

(B) SAUDI \$47M (1975) ONE-TIME BUDGET SUBSIDY GIVEN IN JANUARY 1975.

3. BACKGROUND:

IT IS IMPORTANT TO RECOGNIZE THAT JORDANIAN GULF RELATIONS DATE FROM LONG BEFORE THE EMERGENCE OF RECENT US INTEREST IN THE GULF. FOR INSTANCE, JORDANIAN TEACHERS WERE IN OMAN FROM THE 1930S AND KING HUSSEIN'S GRANDFATHER HAD CLOSE RELATIONS WITH THE RULERS THERE. CURRENT RELATIONS
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ARE ALSO CLOSE AND WOULD UNDOUBTEDLY REMAIN SO, WITH OR WITHOUT US INPUT. SECONDLY, GULF FINANCIAL RESOURCES AND JORDANIAN DEFENSE AND SECURITY RESOURCES, EVEN WITHOUT US ASSISTANCE, ARE ADEQUATE FOR MAINTENANCE OF SIZEABLE PROGRAMS. POLICY QUESTIONS ARE THEREFORE: (A) WHAT, IF ANYTHING, DOES U.S. WANT JORDAN TO DO IN GULF, RECOGNIZING GOJ IS THERE ALREADY, AND WHAT POSTURE CAN OR SHOULD US DEVELOP TO SHAPE, CHANGE OR INFLUENCE JORDANIAN-GULF RELATIONS IN WAYS THAT RESPOND TO US POLICY OBJECTIVES.

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O P 111507Z FEB 75

FM AMEMBASSY AMMAN

TO SECSTATE WASHDC IMMEDIATE 3812

INFO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY MANAMA

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DOHA

AMEMBASSY ISLAMABAD

AMEMBASSY JIDDA

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R. RATIONALE: JORDANIAN AND US OBJECTIVES:

US AND JORDAN HAVE SEVERAL COMMON OBJECTIVES REGARDING

JORDANIAN PRESENCE IN GULF: A) MAINTENANCE OF STABILITY

OF MODERATE, TRADITIONAL REGIMES AGAINST RADICAL THREATS;

B) DEVELOPMENT OF ADDITIONAL SOURCES OF FINANCIAL SUPPORT

FOR JORDAN'S CHRONIC BUDGET DEFICIT (THEREBY REDUCING,

AT LEAST IN US VIEW, US FINANCIAL BURDEN); C) DEVELOPING

PREPAREDNESS FOR RESPONDING TO FUTURE POSSIBLE CONTINGENCY

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REQUIREMENTS IN SUPPORT OF STABILITY IN THIS CRITICAL STRATEGIC AREA--THE JORDANIANS RE PARTICULARLY CONCERNED ABOUT THE DISPLACEMENT OF TRADITIONAL RULERS BY RADICAL ARAB INFLUENCES OR REGIMES; D) DEVELOPING A MARKET FOR US MILITARY EQUIPMENT TO THE EXTENT WE ARE PREPARED TO SELL IT; AND E) INFLUENCING ORIENTATION OF MILITARY FORCES IN GULF IN MANNER FRIENDLY TO JORDAN AND THE US. (JORDAN SEES ITS MILITARY AS NON-POLITICAL IN IDEOLOGICAL SENSE AS OPPOSED TO EGYPTIAN AND SYRIAN OFFICERS AND NCO'S).

OUR MAJOR RATIONALE FOR US SUPPORT FOR JORDANIAN ROLE HAS BEEN:

A) AS REGIONAL ARAB STATE, JORDAN IS MORE ACCEPTABLE AND IN SOME WAYS MORE EFFECTIVE, PARTICULARLY IN CULTURAL AND LANGUAGE CONTEXT, THAN DIRECT US DEFENSE OR SECURITY PRESENCE.

B) GIVEN JORDANIAN DEPENDENCE ON US POLITICAL AND ECONOMIC SUPPORT, US CAN EXERT MORE INFLUENCE ON JORDANIAN ACTIONS REGARDING THE GULF THAN IT CAN ON IRAN OR SAUDI ARABIA;

C) JORDAN WAS ALREADY IN GULF AND THEREFORE READILY AVAILABLE TO HELP FILL SECURITY GAP FOLLOWING REDUCED BRITISH ADVISORY ROLE IN AREA;

D) JORDANIANS HAVE A RELATIVELY EFFECTIVE AND WELL-TRAINED MILITARY FORCE WHICH PREFERS TO USE US EQUIPMENT AND WHICH IS CAPABLE OF DEMONSTRATING, MAINTAINING AND TRAINING IN US EQUIPMENT.

5. US POLICY CONSTRAINTS:

US POLICY CON-

STRAINTS SEEM TO US TO INCLUDE THE FOLLOWING:

A) WE WISH TO SUPPORT JORDANIAN-GULF RELATIONS RATHER THAN TAKE THE LEAD IN PROMOTING JORDANIAN PROGRAMS. THUS, WE PREFER TO RESPOND DIRECTLY TO REQUESTS FROM POTENTIAL RECIPIENTS, SUCH AS IN RECENT CASE OF NORTH YEMEN, RATHER THAN ACTIVELY SOLICIT JORDANIAN ROLE.

B) WE WISH TO TAKE SAUDI ARABIAN SENSITIVITIES INTO ACCOUNT, INASMUCH AS SAG IS MAJOR FINANCIAL FACTOR IN JORDAN AND SINCE, IN VIEW OF SAG'S GREAT WEALTH AND OWN MILITARY SHORTCOMINGS, IT IS SOMEWHAT SUSPICIOUS OF ANY POTENTIAL RIVAL PRESENCE IN PENINSULA. INCREASING JORDANIAN COMBAT PRESENCE IN OMAN, AND A BEEFED UP AIRLIFT CAPABILITY MIGHT WELL FEED SUCH SAUDI SUSPICIONS.

WE WISH TO AVOID GIVING IMPRESSION THAT JORDAN IS A
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USG CHOSEN INSTRUMENT IN PENINSULA, CAPABLE OF ACTIONS CONTRARY TO SAG POLICY OBJECTIVES. SUCH SUSPICIONS CAN BE MINIMIZED THROUGH CAREFUL CONSULTATIONS WITH SAUDIS.

C) THUS FAR, THE US AND JORDAN HAVE PROCEEDED CAUTIOUSLY, BUT THERE IS A REAL DANGER JORDAN COULD GET IN OVER ITS HEAD IN TERMS OF ACTIVE MILITARY INVOLVEMENT AND THEN MIGHT

LOOK TO THE US TO BAIL IT OUT.

6. JORDANIAN REQUIREMENTS FOR US SUPPORT:

THESE VARY WITH RESPECT TO THE DIFFERENT COUNTRIES IN THE PENINSULA. IN UAE, BAHRAIN AND QATAR LIMITED ADVISORY ROLE IS WELL ESTABLISH. (WE ARE LESS CLEAR ON CHARACTERIZATION OF JORDANIAN INTEREST IN SAUDI ARABIA AND KUWAIT AND WOULD APPRECIATE JIDDA'S AND KUWAIT'S VIEWS.) THEY APPEAR TO BE MUCH MORE AD HOC IN SAUDI ARABIA AND CONSIST OF PRIVATE ARRANGEMENTS BETWEEN THE SAUDIS AND JORDANIAN SECURITY AND MILITARY ADVISOR, EXCLUSIVELY RETIRED MILITARY OFFICERS. JORDAN ALSO TRAINS A SIGNIFICANT NUMBER OS SAUDI AND KUWAITI OFFICERS AND TROOPS IN JORDAN

MAIN US INPUT REQUIRED IS LOW-KEY DIPLOMATIC SUPPORT AND CONSULTATIONS REGARDING QUALITY AND EFFECTIVENESS OF PROGRAM AND POSITIVE RESPONSE TO AD HOC REQUESTS REGARDING EQUIPMENT TRANSFERS AND TRAINING ASSISTANCE. IN OMAN, WHERE JORDAN HAS COMBAT TROOP PRESENCE (198-MAN ENGINEERING COMPANY NOW PRESENT AND 500-MAN SPECIAL FORCES BATTALION DUE IN FEB-MARCH), JORDANIANS WOULD LIKE AND EXPECT SOME US SUPPORT FOR SOLVING LOGISTICAL PROBLEMS. THEY MIGHT ALSO ASK US TO PROVIDE C-130 AIRLIFT, IF IRAN AND SAUDIS CANNOT OR WILL NOT PROVIDE THIS. IN NORTH YEMEN, WHERE JORDANIAN PROGRAM BEING ESTABLISHED, GOJ WOULD PROBABLY LIKE SOME US FINANCIAL ASSISTANCE SO AS NOT TO BE SOLELY DEPENDENT ON SAUDI AID, BUT AT MINIMUM EXPECTS CLOSE CONSULTATION AND DIPLOMATIC SUPPORT VIS-A-VIS YAR AND ALSO VIS-A-VIS POTENTIAL DONORS SUCH AS SAUDI ARABIA AND UAE.

7. ISSUES:

THERE ARE HOWEVER SEVERAL DILEMMAS IN US-JORDANIAN EFFORTS:

A) THE GOJ IS MORE ACTIVIST THAN US IN ITS APPROACH. KING HUSSEIN HAS PROMOTED MORE AGGRES-SIVE JORDANIAN ROLES IN BOTH OMAN AND NORTH YEMEN
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THAN HAS US. AS A RESULT, GOJ HAS AT TIMES BEEN IMPATIENT WITH US CAUTION, PARTICULARLY CONCERN-ING US FUNDING OF JORDANIAN EFFORT AND OUR IN-ABILITY OR APPARENT UNWILLINGNESS TO SELL OR OTHER WISE PUR-CHASE OR REPLACE NEEDED MILITARY EQUIPMENT. (B) GOJ MORE IDEOLOGICALLY COMMITTED TO FORWARD POLICY AGAINST RADICAL ELEMENTS, WHEREAS AT TIMES US SEEMS TO HAVE GREATER INTEREST IN CONFLICT-LIMITING OBJECTIVES; E.G. PDRY-NORTH YEMEN CONFLICT

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ACTION NEA-06

INFO OCT-01 SS-14 ISO-00 EUR-08 AF-04 PM-03 NSC-05 NSCE-00

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FM AMEMBASSY AMMAN

TO SECSTATE WASHDC IMMEDIATE 3813

INFO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY MANAMA

AMEMBASSY BEIRUT

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AMEMBASSY LONDON

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C) GOJ ALSO IMPATIENT WITH LACK OF FIRMER AND
MORE GENERAL UNDERSTANDING WITH REGARD TO US
SUPPORT FOR JORDAN GULF ROLE. OUR POSTURE HAS
BEEN TO REVIEW US SUPPORT ON CASE-BY-CASE BASIS.
THERE ARE SOME DIFFERENCES OVER US FUNDING ROLE.
WE BELIEVE GULF STATES SHOULD UNDERWRITE FINAN-
CIAL REQUIREMENTS FOR JORDANIAN ROLE AND IN FACT
CONTRIBUTE TO LESSENING US ASSISTANCE BURDEN IN

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JORDAN. ALTHOUGH GULF ASSISTANCE HAS BEEN GENEROUS TO JORDAN, JORDANIANS BELIEVE US SHOULD CONTINUE SOME SPECIFIC FINANCIAL ASSISTANCE DESPITE GULF FINANCING. WE SEE LITTLE WE CAN OR NEED TO DO TO RESPOND TO THIS BASIC PROBLEM, PARTICULARLY SINCE US BUDGET AND MILITARY ASSISTANCE IN OUR VIEW CONTRIBUTE TO GENERAL JAF MILITARY CAPABILITY. ONLY SPECIFIC SUGGESTION IS IMPROVEMENT IN USG PROCEDURES REGARDING JORDANIAN TRANSFER OF USG ORIGIN EQUIPMENT. SPECIFICALLY, GRANT AID ORIGIN EQUIPMENT CANNOT BE DISPOSED OF WITHOUT FINANCIAL DISADVANTAGE TO JORDAN, BECAUSE PROCEEDS MUST REVERT TO USG. ALTHOUGH WE RECOGNIZE SOME PROBLEMS IN CURRENT LEGISLATION, WE HAVE SUGGESTED THAT JORDAN MIGHT PURCHASE EQUIPMENT PROVIDED BY US ON GRANT PRIOR TO 1970, FOR 7 PERCENT OF ITS VALUE, BOTH TO RELIEVE US OF ACCOUNTABILITY AND ALSO TO PROVIDE FOR GIFTS TO GULF. ANY PROFITS REALIZED WOULD STILL PRESUMABLY ACCRUE TO THE US. THUS FAR, JORDAN HAS SHOWN NO INTEREST IN THIS PROPOSAL. D) WITH REGARD TO ESTABLISHING CONTINGENCY READINESS CAPABILITY, US-GOJ INTERESTS GENERALLY COINCIDE IN OPPOSING RADICAL FORCES IN AREA, ALTHOUGH THERE ARE DIFFERENCES OF EMPHASIS AND AS TO PRIORITIES. DESPITE SOME SUCH UNCERTAINTIES, THERE ARE PERHAPS SUFFICIENT IDENTITIES OF INTEREST TO MERIT CONTINUING US SUPPORT FOR JORDANIAN QUICK REACTION CAPABILITY IN GULF--PARTICULARLY INASMUCH AS FORCE WILL BE USED SHORTLY AGAINST RADICAL FORCES IN OMAN.

8. "FIRE BRIGADE":

JORDANIAN CAPABILITY:

JAF'S CAPABILITY TO DEPLOY A SF BRIGADE IN THE GULF AREA IS LIMITED ONLY BY AVAILABILITY OF AIRCRAFT. JORDAN HAS 2 C-130S AND 3 C-119S; LATTER WILL BE DISPOSED OF WHEN 2 TO 4 BOEING 707-320 FREIGHTERS ARE ACQUIRED FOR JAF/ALIA. PERSONNEL OF BRIGADE ARE EQUIPPED AND QUALIFIED FOR A PARACHUTE DROP OR QUICK DEPLOYMENT BY AIR LANDING IF A FIELD CAN BE SECURED. ADDITIONAL TRANSPORT AIRCRAFT COULD BE PROVIDED BY SA OR IRAN. JORDAN'S ABILITY SUCCESSFULLY TO CARRY OUT THE MISSION IS CONSIDERABLY ENHANCED BY ALREADY HAVING A LARGE NUMBER OF MILITARY ADVISORS IN AREA (SEE PARA 2 ABOVE) PLUS ABOVE MENTIONED ENGR CO AND SOON A SF BN IN OMAN. FIGHTER AIR-
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CRAFT COULD ACCOMPANY AND SUPPORT A DEPLOYMENT PROVIDING THEY WERE PERMITTED A REFUELING STOP IN SA.

9. CONCLUSION:

A) WHETHER OR NOT THE USG DECIDES ON MORE DIRECT US

INVOLVEMENT IN GULF (E.G. MAAG PRESENCE), WE SEE USEFUL CONTINUING ROLE FOR JORDAN, DUE TO PROPINQUITY, ARABIC LANGUAGE AND CULTURAL AFFINITY AND ADVISORY EFFECTIVENESS. JORDANIANS COULD IN FACT BE HELPFUL BRIDGE BETWEEN GULF AND US MILITARY ASSISTANCE EFFORTS.

B) SECONDLY, WE BELIEVE GOJ WILL REMAIN INVOLVED IN GULF WITH OR WITHOUT US SUPPORT. LARGE US MILITARY ASSISTANCE AND BUDGET SUPPORT PROGRAM PROVIDES GENERAL SUPPORT FOR GOJ WHICH HAS APPLICATION IN GULF AS WELL AS IN JORDAN. TO THAT EXTENT, USG CAN FORCEFULLY ARGUE THAT WE ARE PROVIDING SIGNIFICANT SUPPORT FOR JORDANIAN GULF ROLE AND NEED NOT NECESSARILY BE DEFENSIVE ABOUT ABSENCE MORE EXPLICIT MATERIAL SUPPORT, PARTICULARLY SINCE WE ALLOW JAF TO PROGRAM US MILITARY ASSISTANCE PRETTY MUCH AS IT WISHES TO ESTABLISH CAPABILITY FOR GULF ROLE. THIS APPLIES TO SUPPORT FOR SPECIAL FORCES AS A QUICK REACTION BRIGADE. AS MENTIONED ABOVE, JORDAN ALREADY HAS A LIMITED SUCH CAPABILITY. ONLY SLIGHT ADDITIONAL US EFFORTS WOULD BE REQUIRED TO INCREASE IT (GREATER AIRLIFT CAPACITY ALREADY PLANNED, INCLUDING 707-320'S NOTED ABOVE). FURTHERMORE, WE BELIEVE US ASSISTANCE COULD BE JUSTIFIED IN TERMS OF JORDAN'S OWN IMMEDIATE NEEDS AND WITH RESPECT TO ITS GROWING ROLE IN OMAN. THE US COULD THUS AID IN AUGMENTING THIS CAPABILITY AT LITTLE OR NOT ADDITIONAL COST. FROM OUR PERSPECTIVE, THE DEGREE OF POLITICAL RISK REGARDING REACTIONS FROM SAUDI ARABIA AND OTHER GULF STATES IS PROBABLY ACCEPTABLE, BUT HERE WE CERTAINLY DEFER TO JIDDA AND GULF CAPITALS AND RECOGNIZE THAT THE CIRCUMSTANCES SURROUNDING SUCH JORDANIAN ACTIVITIES WOULD BE IMPORTANT IN DETERMINING SUCH REACTIONS.

10. FINALLY, JORDANIANS ARE SOMEWHAT PUT OFF BY A LACK OF CLEAR ARTICULATION OF WHAT ROLE WE SEE THEM PLAYING IN THE GULF. OUR POLICY TOWARDS THESE EFFORTS IS NOW A STRUCTURE BUILT ON "AD HOCERY." THEY THINK WE BELIEVE WE KNOW WHERE WE WOULD LIKE TO GO BUT THAT WE ARE NOT TELLING THEM. MEANWHILE WE TREAT EACH ISSUE ON A CASE BY CASE BASIS, IN ADDITION, THERE IS SOMETIMES DEVELOPED HERE A SENSE AMONG JORDANIANS THAT IN RESPECT

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TO ANY SPECIFIC ISSUE IN THEIR INVOLVEMENT IN THE GULF, OUR REACTIONS ARE DETERMINED MORE BY OUR GENERAL UNWILLINGNESS TO SAY "NO" TO A PROPOSAL OF THEIRS, THAN BY A CLEAR CUT IDEA ABOUT WHAT WE WOULD LIKE THEM TO DO.

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INFO AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY MANAMA

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11. POLICY

IN SUM THE FOLLOWING BASIC LINES OF APPROACH SEEM NOW TO

UNDERGIRD OUR EFFORTS WITH THE JORDANIANS IN THE GULF:

A) WHERE LOCAL GOVERNMENTS WANT THEM TO HELP, WE ENCOURAGE
JORDANIAN PARTICIPATION IN DEFENSE AND INTERNAL SECURITY
AFFAIRS IN THE GULF;

B) WHERE LOCAL GOVERNMENTS ARE UNABLE TO PAY FOR JORDANIAN
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HELP AND THE REQUIREMENT IS TOO LARGE FOR JORDAN TO FINANCE
(GENERALLY ALMOST ALL CASES FIT THIS LATTER CATEGORY); JORDAN

LOOKS TO THE US, BUT IS TOLD TO SEEK THIRD-COUNTRY SUPPORT;
C) WHERE THIRD COUNTRY SUPPORT IS NOT FORTHCOMING, THE
PROJECT IS GENERALLY STILLBORN;
D) WHERE THIRD COUNTRY SUPPORT IS FORTHCOMING, AND IN OTHER CASES
AS WELL, WE HAVE URGED THE JORDANIANS TO SHAPE THEIR ROLE
SO AS NOT TO DISTURB RELATIONS WITH THE MAJOR POWERS IN THE AREA,
PRINCIPALLY IRAN AND SAUDI ARABIA;
E) WHERE JORDAN HAS DEVELOPED FOR ITSELF A POLICY OF BUILDING
A FIRE BRIGADE CAPABILITY, WE HAVE ACQUIESCED AND THE
JORDANIANS THEREBY PRESUME WE SUPPORT SUCH A FUTURE ROLE;
F) FURTHER, THE JORDANIANS HAVE CONCLUDED THAT SUCH US APPROVAL
COVERS THE USE OF A FIRE BRIGADE AND PERHAPS LARGER FORCES,
IN THE EVENT FRIENDLY, TRADITIONAL RULERS IN GULF AND PENINSULA
ARE OVERTURNED BY RADICAL ARABS HOSTILE TO THE US OR JORDAN.
G) WHEN MILITARY EQUIPMENT AVAILABILITY OR REPLACEMENT HAS BEEN
AN ISSUE FOR US IN SUPPORT OF JORDANIAN EFFORTS IN THE GULF,
JORDAN HAS RECEIVED AN UNCERTAIN SIGNAL, IN PART BECAUSE A
MORE OR LESS RIGID OBSERVANCE OF BUSINESS AS USUAL PRIORITIES
OF RELEASE AND REPLACEMENT HAVE PREVAILED; ALSO WE HAVE HAD,
OF COURSE, TO LIVE WITHIN A NUMBER OF STRICT LEGALITIES NOT
ALWAYS UNDERSTOOD BY JORDANIANS AS LEGAL RATHER THAN,
AS THEY SOMETIMES ASSUME, POLITICAL RESTRAINTS.

12. IT IS, IN SUM, A CHECKERBOARD PATTERN OF INVOLVEMENT
WHICH IN MANY WAYS PROVIDES JORDANIANS WITH NOT CLEAR
DIRECTION FOR OUR ROLE WITH THEM IN THE FUTURE. CLARIFICATION
OF OUR OBJECTIVES AND THE DEGREE TO WHICH WE ARE WILLING TO
ENCOURAGE AND SUPPORT JORDANIAN EFFORTS IN THE GULF WOULD BE AN
IMPORTANT
RESULT OF THE CURRENT CONSIDERATION OF THE PROBLEM.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ADVISERS, MILITARY ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 FEB 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975AMMAN01060
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
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From: AMMAN
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1975/newtext/t19750255/aaaabxim.tel
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Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NEA
Original Classification: SECRET
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: 75 STATE 029563
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 12 NOV 2003
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <26 JUN 2003 by ShawDG, 3.4.X5>; WITHDRAWN <26 JUN 2003 by ShawDG, 3.4.X5>; RELEASED <12 NOV 2003 by KelleyW0>; APPROVED <12 NOV 2003 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ADVISORY ROLES OF THE UK AND CERTAIN OTHER COUNTRIES IN DEFENSE/SECURITY FIELD IN PERSIAN GULF STATES
TAGS: PORS, PINS, MASS, XF, UK
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006